

Message Text

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PAGE 01 KINGST 01921 222303Z

ACTION ARA-10

INFO OCT-01 ISO-00 IGA-02 OMB-01 TRSE-00 EB-08 SS-15

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FM AMEMBASSY KINGSTON

TO SECSTATE WASHDC PRIORITY 4912

C O N F I D E N T I A L KINGSTON 1921

E.O. 11652: GDS

TAGS: EGEN, EFIN, EAID, JM, US

SUBJECT: US TECHNICAL TEAM'S TERMS OF REFERENCE POLICY

REFS: A. STATE 051621; B) KINGSTON 1283; C. STATE 086927;

D. KINGSTON 1824; E. KINGSTON 1563

1. REFTELS A, B, AND C PROPOSE THAT DURING FORTHCOMING VISIT, U.S. TECHNICAL TEAM WILL FOCUS ON:

--"RECOMMENDATIONS ON THE TOTAL AND TYPE OF RESOURCES NEEDED BY JAMAICA, FROM BOTH EXTERNAL AND INTERNAL SOURCES, WITHOUT REFERENCE TO SOURCE IN THE FIRST INSTANCE" (REFTEL A.)

--"DETERMINATION OF THE AREAS IN WHICH ASSISTANCE COULD BE MOST USEFULLY APPLIED" (REFTEL B), AND,

--" DEVELOPMENT OF A PRELIMINARY SCOPE OF WORK AND IDENTIFICATION OF AREAS TO BE STUDIED FURTHER" (REFTEL C).

2. FOR OUR PART, WE HAVE SOUGHT TO AVOID GIVING GOJ IMPRESSION THAT TEAM WILL BE PREPARED TO FOCUS ON SPECIFICS OF ANY POSSIBLE U.S. BILATERAL ASSISTANCE PROGRAM. OUR REASONS HAVE BEEN TWO:

-- WE DID NOT WANT TO GIVE IMPRESSION THAT U.S.

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 KINGST 01921 222303Z

WOULD OR COULD SINGLEHANDEDLY CURE JAMAICA'S ECONMIC ILLS, AND

- WE DID NOT WANT TO PRE-EMPT POSSIBILITY OF THE FORMATION OF A MULTILATERAL OR CONSORTIUM ASSISTANCE GROUP BY OFFERING UP U.S. ASSISTANCE BEFORE WE HAD TALKED TO OTHER

POTENTIAL DONORS.

WE HAVE ALREADY RECEIVED STRONG INDICATIONS OTHER DONORS ARE PREPARED TO BEGIN INFORMAL DISCUSSIONS WITH USG ON OVERALL ASSISTANCE PACKAGE PERHAPS AS A ASSEMBLAGE OF COORDINATED BILATERAL PROGRAMS. THE LOGICAL SEQUENCE WOULD SEEM TO BE THAT THE POTENTIAL DONORS SHOULD DISCUSS JAMAICA'S NEEDS, WHAT JAMAICA MUST ITSELF CONTRIBUTE, AND WHAT EACH DONOR IS WILLING TO PUT FORWARD, BEFORE WE SIT DOWN WITH THE JAMAICANS TO DISCUSS ANY SPECIFIC BILATERAL ASSISTANCE PROPOSALS.

3. HOWEVER, WE ARE GETTING INCREASING INDICATIONS (SEE REFTEL D) THAT GOJ OFFICIALS WOULD LIKE TO FOCUS THE U.S. TEAMS'S EFFORTS ON THE AMOUNT AND NATURE OF U.S. BILATERAL ASSISTANCE RATHER THAN ON THE MORE GENERAL TERMS TO WHICH WE HAD PREVIOUSLY AGREED. WE HAVE ALSO RECEIVED SOME INDICATIONS THAT GOJ OFFICIALS MAY RESIST EFFORTS AT COORDINATION AMONG ITS DONORS. OVER THE NEXT FEW DAYS, AS GOJ SURFACES ITS AGENDA FOR THE U.S. TEAM, WE SHOULD GET A MORE PRECISE READING OF GOJ ATTITUDES. IN THE MEANTIME, WE WOULD APPRECIATE THE DEPARTMENT'S GUIDANCE ON THIS QUESTION SPECIFICALLY AS IT RELATES TO THE DEVELOPMENT OF THE U.S. TECHNICAL TEAM'S TERMS OF REFERENCE.
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